

The Ongoing Struggle for Implementation of Jordan's Principle: Challenges to the Provision of Equitable Services for First Nations Children

Vandna Sinha (vandna.sinha@mcgill.ca)*
School of Social Work
McGill University
6th International Meeting on Indigenous Child
Health - March 22, 2015

^{*}Based on: Jordan's Principle Working Group (2015) Without Denial, Delay or Disruption: Ensuring First Nations Children's Access to Equitable Services. Assembly of First Nations; Otttawa, ON.

- Jordan River Anderson (October 22, 1999–February 2, 2005)
 - Hospital team approved his release from hospital when he was 2
 - federal and provincial government disagreed over payment for in-home service
 - Passed away in hospital never spent a day in a family home
- First Nations children susceptible to jurisdictional disputes
 - Federal, provincial/territorial & First Nations governments share responsibilities
 - Disputes between government departments also occur (e.g. AANDC & FNIHB)
 - On-reserve funding/service gaps and disparities well documented
 - Growing body of research evidence and voluminous anecdotal evidence of jurisdictional disputes involving First Nations children

Jurisdictional dispute

Results from ambiguity over responsibility for, or underfunding of, services for a First Nations child

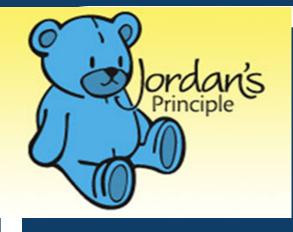


Ever services in-home or in-community, less access to diagnostic & prevention services, service providers with lower credentials, lower levels of supports/funding, etc.

Increased intensity intervention
Including institutional care

Extraordinary efforts to
access services
Family relocation, out of
pocket payment,
fundraising/humanitarian
efforts, etc

www.jordansprinciple.ca



Where a jurisdictional dispute arises between two government parties (provincial/ territorial or federal) or between two departments or ministries of the same government, regarding payment for services for a Status Indian child which are

ministry/department of first contact must pay for the services without delay or disruption. The paying government party can then refer the matter to jurisdictional dispute mechanisms. In this way, the needs of the child get met first while still allowing for the jurisdictional dispute to be resolved.

otherwise available to other Canadian children, the government or

- First Nations Child & Family Caring Society of Canada (2011)

Unanimous adoption of a motion of support by the House of

Commons: 2007

More than 8,900 individuals and organizations signed on as supporters

Resolution reached through case conferencing at the local level

No time frame specified

A First Nation child needs services other children are entitled to but neither government will pay...





2

- 1. Does the case involve a jurisdictional dispute between a provincial and federal government?
 - 2. Does the First Nation child live on reserve?
- 3. Have they been assessed and have been found to have multiple disabilities requiring services from multiple providers?

Referral to focal point if not resolved at local level

No time frame specified

The services required by the First Nations child are not paid for by either government







No time frame specified

- Required documents:
 - assessment from a health or social service professional
 - information on current proposed service plans
 - report of the issue/reason for referral to the focal point
 - summary of steps taken to resolve the issue
- Focal point makes decision
- No appeal process

Resolution at focal point level

Within an additional 45 work days

Focal point will hold an initial case conference meeting with focal points from other parties

Within 10 work days of receiving necessary information







?

Relevant asst. deputy minister notifies responsible counterpart in fed/prov. Ministry, in writing, of a jurisdictional dispute and requests to enter into dispute resolution process

No time frame specified

Counterpart Asst. deputy minister responds to request to enter into dispute process from primary asst. deputy minister. If accepted, Jordan's Principle jurisdictional dispute is declared.

Within a reasonable time frame

7

Jordan's Principle
Declaration

"There are currently no outstanding jurisdictional disputes involving Jordan's Principle in Canada."

Statement issued by the office of AANDC Minister (February 2015)

Once a Jordan's Principle dispute is declared, and the service is deemed by the province as a provincial/territorial normative standard, then the First Nation child finally receives services



NO

The services required by the First Nations child are not paid for by either government



Jordan's
Principle
designation
pursued

Jurisdictional dispute over services for a First Nations child

Jordan's
Principle
designation
not
pursued

8-step process to declare a Jordan's Principle case
Systematically narrows the cases eligible for child-first protections

Lower quality of services

Fewer services in-home or in-community, less access to diagnostic & prevention services, service providers with lower credentials, lower levels of supports/funding, etc.

Increased intensity intervention
Including institutional care

Extraordinary efforts
to access services
Family relocation, out of
pocket payment,
fundraising/humanitarian
efforts, etc



- Jordan's Principle must apply to:
 - All cases involving status or status-eligible First Nations children
 - All cases involving jurisdictional ambiguity or underfunding
 - All inter- and intra-governmental disputes
- Jordan's Principle must operate as a true child-first principle
- Individual cases must lead to systemic remedies
- There must be consistent standards for repaying the costs of services provided during Jordan's Principle Processes
- Measures of transparency & accountability must be incorporated at the:
 - case level
 - policy/program level
- First Nations must be included as true partners in development & implementation

What can you do?

- Learn more about Jordan's Principle:
 - www.JordansPrinciple.ca
- Pay attention to service gaps and disparities
 - Develop resources for comparing services for First Nations children to those available to other children
- Know your Jordan's Principle focal points
 - Call your regional AANDC and FNIHB offices to find out who they are
- Advocate
 - For others to learn about Jordan's Principle and service gaps/disparities
 - For individual clients/patients
 - For endorsement and active support for Jordan's Principle from institutions/collectives/leaders

This presentation is based on a multi-year project undertaken by the Jordan's Principle Working Group:

Stephanie O'Brien,
Assembly of First Nations

Doug Maynard,
Canadian Association of Paediatric
Health Centres

Elizabeth Moreau, Canadian Paediatric Society

Marvin Bernstein, UNICEF Canada

Lisa Wolff, UNICEF Canada

Vandna Sinha, McGill University

Molly Churchill, McGill University

Anne Blumenthal, University of Michigan

Lucyna Lach, McGill University

Josée G. Lavoie, University of Manitoba

Nico Trocmé, McGill University



The full report of the Jordan's Principle Working Group is available on the AFN website:

http://www.afn.ca/uploads/files/jordans_principle-report.pdf

For background information on Jordan's Principle:

http://www.jordansprinciple.ca

http://cwrp.ca/jordans-principle

Thank you!

vandna.sinha@mcgill.ca

References

Aboriginal Affairs and Northern Development Canada (n.d.). Jordan's Principle roll-out document. (Disclosure CAN022748_0053).

Allec, R. (2005). First Nations health and wellness in Manitoba: Overview of gaps in service and issues associated with jurisdictions - Final report. Government of Manitoba. Retrieved from http://www.gov.mb.ca/ana/publications/1st nations health final2005.pdf.

Assembly of First Nations. (2014). Taking action together on shared priorities ~ for the future of Indigenous peoples and all of Canada. Submission to the council of the federation, pg. 14. Retrieved from: http://www.afn.ca/uploads/files/sub-cof.pdf

Assembly of First Nations. (2015). *Jordan's Principle: The 8 steps to get there* [infographic]. Retrieved from http://www.afn.ca/uploads/files/jp_infographic_final.png

References (continued)

Blackstock, C., Prakash, T., Loxley, J., & Wien, F. (2005). Wen:de: We are coming to the light of day (Phase II). Ottawa, ON: First Nations Child and Family Caring Society of Canada. Retrieved from http://www.fncaringsociety.com/wende-we-are-coming-light-day

Blumenthal, A., & Sinha, V. (In Press). No Jordan's Principle cases in Canada? A review of the administrative response to Jordan's Principle. *International Indigenous Policy Journal*.

Canadian Council of Child and Youth Advocates. (2011). Aboriginal Children. Canada must do better: Today and tomorrow. Special report submitted to the UN Committee on the Rights of the Child, pg. 20. Retrieved from:

http://provincialadvocate.on.ca/documents/en/CCCYA UN Report.pdf

Canadian Paediatric Society. (2012). Are We Doing Enough? A status report on Canadian public policy and child and youth health. Retrieved from http://www.cps.ca/advocacy/StatusReport2012.pdf

Crowder, J. Private member's motion M-296, Pub. L. No. M-296 (2007). Retrieved from http://www.parl.gc.ca/HousePublications/Publication.aspx?pub=Journals&doc=36&Language=E&Mode=1&Parl=39&Ses=2

References (continued)

Federation of Saskatchewan Indian Nations. (2008). *Information note*. Regina, SK: Federation of Saskatchewan Indian Nations.

First Nations Chiefs of New Brunswick, Government of New Brunswick, & Government of Canada. (2011). *Joint statement on Jordan's Principle in New Brunswick* (Access to Information Document). Fredericton, NB: Ministry of Social Development.

First Nations Child and Family Caring Society. (n.d.). *Jordan's Principle - supporters*. Retrieved February 12, 2014, from http://www.fncfcs.com/campaignsupporters/jordan

First Nations Child and Family Caring Society. (n.d.). *Jordan's story*. Retrieved May 24, 2013, from http://www.fncaringsociety.com/jordans-story

The Jordan's Principle Working Group. (2015). Without denial, delay, or disruption: Ensuring First Nations children's access to equitable services through Jordan's Principle. Ottawa, ON: Assembly of First Nations. Available at http://www.afn.ca/uploads/files/jordans_principle-report_ndf

References (continued)

UNICEF Canada. (2012). Invited response to Concluding Observations for the United Nations Committee on the Elimination of Racial Discrimination: Canada's 19th and 20th reports on the International Convention on the Elimination of All Forms of Racial Discrimination (CERD) (Brief submitted by UNICEF Canada to the Human Rights Program, Department of Canadian Heritage, Government of Canada). Toronto, ON: UNICEF Canada. Retrieved from http://www.unicef.ca/sites/default/files/imce_uploads/submission_by_unicef_canada_recerd_concluding_observations_for_canada_aug_2012_final.pdf

Pictou Landing Band Council & Maurina Beadle v. Attorney General of Canada, 2013 F.C. 342. Retrieved from http://www.fncaringsociety.com/sites/default/files/Ruling-20Fed%20Court%20Beadle%20and%20Pictou%20Landing%20FN.pdf

Sinha, V., & Blumenthal, A. (2014). From The House Of Commons resolution to Pictou Landing Band Council and Maurina Beadle v. Canada: An update on the implementation of Jordan's Principle. First Peoples Child & Family Review, 9(1). Retrieved from http://journals.sfu.ca/fpcfr/index.php/FPCFR/article/view/232